# NEWARK UNIFIED SCHOOL DISTRICT Newark, California

# FINANCIAL STATEMENTS June 30, 2012

# FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION

# For the Year Ended June 30, 2012

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# **FINANCIAL STATEMENTS** WITH SUPPLEMENTARY INFORMATION

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### REPORT OF INDEPENDENT AUDITORS

Audit Committee and Board of Education Newark Unified School District Newark, California

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Newark Unified School District, as of and for the year ended June 30, 2012, which collectively comprise Newark Unified School District's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Newark Unified School District as of June 30, 2012, and the respective changes in financial position and cash flows, where applicable, for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2012 on our consideration of Newark Unified School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 3 through 13 and the Required Supplementary Information, such as the General Fund Budgetary Comparison Schedule and the Schedule of Other Postemployment Benefits Funding Progress on pages 46 and 47 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Newark Unified School District's basic financial statements. The accompanying schedule of expenditures of federal awards as required by U.S. Office of Management and Budget Circular A-133. Audits of States, Local Governments, and Non-Profit Organizations and other supplemental information listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The other supplemental information listed in the table of contents, except for the Schedule of Financial Trends and Analysis, has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of federal awards and other supplemental information listed in the table of contents, except the Schedule of Financial Trends and Analysis, are fairly stated, in all material respects, in relation to the basic financial statements as a whole. The Schedule of Financial Trends and Analysis has not been subject to the auditing procedures applied in the audit of the financial statements and accordingly we do not express an opinion or provide any asusrance on it.

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Crowe Horwath LLP

Sacramento, California December 13, 2012

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2012

This section of Newark Unified School District's 2011-2012 annual financial report presents management's discussion and analysis of the District's financial performance during the fiscal year that ended on June 30, 2012. Please read it in conjunction with the District's financial statements, which immediately follow this section. Analysis has been included in this financial statement in accordance with the Governmental Accounting Standards Board Statement (GASB) No. 34.

### OVERVIEW OF THE FINANCIAL STATEMENTS

### The Financial Statements

The financial statements presented herein include all of the activities of Newark Unified School District (the District) and its component units using the integrated approach as prescribed by GASB Statement Number 34.

The Government-Wide Financial Statements present the financial picture of the District from the economic resources measurement focus using the accrual basis of accounting. They present governmental activities. These statements include all assets of the District (including capital assets) as well as all liabilities (including long-term obligations). Additionally, certain eliminations have occurred as prescribed by the statement in regards to interfund activity, payables and receivables.

The Fund Financial Statements include statements for each of the two categories of activities: governmental and fiduciary.

The Governmental Activities are prepared using the current financial resources measurement focus and modified accrual basis of accounting.

The *Fiduciary Activities* are pension trust, private purpose trust and agency funds. Agency funds only report a balance sheet and do not have a measurement focus.

Reconciliation of the Fund Financial Statements to the Governmental-Wide Financial Statements is provided to explain the differences created by the integrated approach.

The financial statements also include notes that explain some of the information in the statements and provide detailed data. The statements are followed by a section of required supplementary budget information that further explains and supports the financial statements.

The Primary unit of the government is Newark Unified School District. Newark Unified School District Financing Corporation 1 and 2 are component units; both Financing Corporation 1 and 2 have no activity and are inactive.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2012

### REPORTING THE DISTRICT AS A WHOLE

### The Statement of Net Assets and the Statement of Activities

The Statement of Net Assets and the Statement of Activities report information about the District as a whole and about its activities. These statements include all assets and liabilities of the District using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net assets and changes in them. Net assets are the difference between assets and liabilities, one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net assets are one indicator of whether its financial health is improving or deteriorating. Other factors to consider are changes in the District's property tax base and the condition of the District's facilities.

The relationship between revenues and expenses is the District's operating results. Since the Board's responsibility is to provide services to our students and not to generate profit as commercial entities do, one must consider other factors when evaluating the overall health of the District. The quality of the education and the safety of our schools are also an important component in this evaluation.

In the Statement of Net Assets and the Statement of Activities, the District activities are presented as follows:

Governmental activities - Most of the District's services are reported in this category. This includes the education of kindergarten through grade twelve students, adult education students, the operation of child development activities, and the on-going effort to improve and maintain buildings and sites. Property taxes, state income taxes, user fees, interest income, federal, state and local grants, as well as general obligation bonds, finance these activities.

### REPORTING THE DISTRICT'S MOST SIGNIFICANT FUNDS

### Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds - not the District as a whole. Some funds are required to be established by State law and by bond covenants. However, management establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money that it receives from the U.S. Department of Education.

Governmental Funds - Most of the District's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2012

spent in the near future to finance the District's programs. The differences of results in the governmental fund financial statements to those in the government-wide financial statements are explained in a reconciliation following each governmental fund financial statement.

### THE DISTRICT AS TRUSTEE

### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or *fiduciary*, for funds held on behalf of others, like the District's funds for associated student body activities. The District's fiduciary activities are reported in separate *Statements of Fiduciary Net Assets*. We exclude these activities from the District's other financial statements because the District cannot use these assets to finance its operations. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

### THE DISTRICT AS A WHOLE

### Net Assets

The District's net assets were \$19,981,576 and \$19,918,033 for the fiscal years ended June 30, 2012 and 2011, respectively. Of this amount, \$8,516,252 and \$6,131,253 were unrestricted for each respective year. Restricted net assets are reported separately to show legal constraints from debt covenants and enabling legislation that limit the School Board's ability to use those net assets for day-to-day operations. The analysis below focuses on the net assets (Table 1) and change in net assets (Table 2) of the District's governmental activities.

### Table 1

	 Governmental Activities		
	 2012	_	2011
Current and other assets	\$ 23,361,600	\$	29,653,066
Capital assets	73,375,402		74,715,254
Total assets	96,737,002		104,368,320
Current liabilities	8,638,181		15,151,338
Long-term debt	 68,117,245		69,298,949
Total liabilities	 76,755,426		84,450,287
Net assets			
Invested in capital assets,			
net of related debt	4,235,488		5,797,689
Restricted	7,299,836		7,989,091
Unrestricted	 8,516,252		6,131,253
<b>Total Net Assets</b>	\$ 19,981,576	\$	19,918,033

The \$8,516,252 in unrestricted net assets of governmental activities represents the accumulated results of all past years' operations.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2012

### Changes in Net Assets

The results of this year's operations for the District as a whole are reported in the *Statement of Activities* on page 15. Table 2 shows the same information, but presented in a different format.

Table 2

	Governmental Activities			vities
		2012		2011
Revenues				
Program revenues:				
Charges for services	\$	1,335,042	\$	1,409,447
Operating grants and contributions		11,477,601		10,777,271
General revenues:				
Federal and State sources not restricted		28,237,016		29,516,976
Property taxes		19,270,692		19,009,276
Other general revenues		1,195,979		970,803
Total Revenues		61,516,330		61,683,773
Expenses				
Instruction related		41,485,711		42,818,187
Pupil Service		4,953,443		5,094,925
General administration		3,141,093		3,501,745
Maintenance and Operations		6,369,956		5,628,211
Other		5,502,584		6,791,045
Total Expenses		61,452,787		63,834,113
Change in Net Assets	\$	63,543	\$	(2,150,340)

### Governmental Activities

As illustrated in Table 2 above, the cost of all of the District's governmental activities was \$61,452,787 and \$63,834,113 for 2012 and 2011, respectively. However, the amount that the taxpayers ultimately financed for these activities through local taxes was only \$19,270,692 and \$19,009,276 for 2012 and 2011, respectively, because the cost was paid by those who benefited from the programs (\$1,335,042 and \$1,409,447 for 2012 and 2011, respectively) or by other governments and organizations who subsidized certain programs with grants and contributions (\$11,477,601 and \$10,777,271 for 2012 and 2011, respectively). The District paid for the remaining "public benefit" portion of its governmental activities with \$28,237,016 and \$29,516,976 for 2012 and 2011, respectively, in taxes through revenue limit sources, \$1,195,979 and \$970,803 for 2012 and 2011, respectively, with other revenues, like interest and general entitlements.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2012

Table 3 shows the net cost of each of the District's 7 largest functions - instruction, instruction related activities, pupil services, general administration, plant services and construction, ancillary and community services, and other services. This table reports each program's *net* cost (total cost less revenues generated by the activities). As discussed above, net cost shows the financial burden that was placed on the District's taxpayers by each of these functions. Providing this information allows Newark citizens to consider the cost of each function in comparison to the benefits they believe are provided by that function.

### Table 3

	<b>Net Costs of Services</b>			rices
		2012		2011
Instruction	\$	27,699,495	\$	27,674,476
Instruction related activities		5,312,351		6,650,608
Pupil services		1,756,862		1,976,167
General administration		2,605,625		2,986,134
Plant services and construction		6,317,567		5,583,873
Ancillary and community services		301,885		361,891
Other		4,646,359		6,414,246
Totals	\$	48,640,144	\$	51,647,395

### THE DISTRICT'S FUNDS

As the District completed this year, its governmental funds reported a combined fund balance of \$19,415,901, which is an increase of \$2,517,030 from last year.

The primary reasons for these changes are:

- a. The General Fund is the District's principal operating fund. The fund balance in the General Fund had a net increase of \$2,658,053, primarily due to the transfer of the fund balance from the Tax Override Fund.
- b. The Bond Interest and Redemption Fund had a net increase of \$177,268.

### General Fund Budgetary Highlights

Over the course of the year, the District revises its budget as it attempts to deal with unexpected changes in revenues and expenditures. The final amendment to the budget was adopted in June 2012. A schedule showing the District's original and final budget amounts compared with amounts actually paid and received is provided in our annual report on page 46.

➤ Significant revenue revisions made to the 2011-12 Budget were due to carryover of unspent categorical funds from the prior year. Other revenue categories were also adjusted as grants become available from the Federal, State, and Local agencies.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2012

➤ Budgeted expenditures were adjusted in accordance to the increase in categorical program revenues. Additionally, budget for unspent categorical programs (entitlements) with fund balance from the prior year were increased. Other expenditures categories were adjusted to cover any unexpected changes during the year.

### CAPITAL ASSET & DEBT ADMINISTRATION

### Capital Assets

At June 30, 2012, the District had \$73,375,402 in a broad range of capital assets, including land, construction in progress, buildings and improvements, as well as equipment. This amount represents a net decrease (including additions, deductions and depreciation) of \$3,701,922 or 4.80 percent, from last year.

### Table 4

	Governmental Activities			
	2012	2	201	1
Land	\$	2,084,146	\$	2,084,146
Work in progress		0		277,924
Buildings and improvements		119,464,682		119,118,990
Equipment		3,658,457		3,554,221
Totals		125,207,285		125,035,281
Less Accumulated Depreciation		(51,831,883)		(47,957,957)
Total Assets after Depreciation	\$	73,375,402	\$_	77,077,324

This year's additions of \$172,004 included school modernization, land improvements at various sites, and additions to equipment. More detailed information about the District's capital assets is presented in Note 4 of the financial statements.

### Long-Term Obligations

At the end of this year, the District had \$69,639,302 in bonds outstanding versus \$71,279,635 last year, a decrease of 2.30 percent due to payments and adjustments to accreted interest. Other obligations include accumulated vacation and capital leases.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2012

Long-term obligations consisted of:

### Table 5

	Governmental Activities			
	2012		2011	
General obligation bonds	\$	68,966,070	\$	70,560,238
Add: Bond Premium		673,232		719,397
Subtotal		69,639,302		71,279,635
Accumulated vacation		532,127		528,608
OPEB Liability		1,950,326		1,485,476
Totals	\$	72,121,755	\$	73,293,719

The District received authorization at an election held on June 3, 1997, by a requisite two-thirds (2/3) vote of the qualified electors to issue general obligation bonds in a principal amount not to exceed \$66 million (the "Authorization"). The following series of bonds have been issued under the Authorization and are still outstanding as of June 30, 2012

<u>Series</u>	<b>Delivery Date</b>	Original Principal	Principal Outstanding
		<u>Amount</u>	
Series C (Partially Refunded)	09/12/00	\$ 13,999,881	\$ 0
Series D	04/30/02	\$ 31,501,495	\$ 17,810,274
Refinanced of A, B & C	02/09/05	\$ 40,155,000	\$ 38,240,000

The Series D Bonds represent the fourth and final series of bonds within the Authorization. The bonds issued were capital appreciation bonds, which accrete interest throughout the term of the bonds. This accreted interest is added to the outstanding balance each year.

The District's general obligation bond rating continues to be "AA-." The State limits the amount of general obligation debt that District's can issue to 2.5 percent of the assessed value of all taxable property within the District's boundaries. The District's outstanding general obligation bond debt of \$69,639,302 is below this limit.

Additional detailed information regarding the District's long-term obligations is presented in Note 5 of the financial statements.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2012

### SIGNIFICANT ACCOMPLISHMENTS OF FISCAL YEAR 2011-12 ARE NOTED BELOW:

- Met all requirements for textbook sufficiency and compliance
- > Successfully met Williams requirements at the two Williams sites (Schilling and Graham)
- ➤ Gained 9 Academic Performance Index (API) points. Between the 04-05 school year and the present, NUSD has a net gain of 34 API points with a net target of 20.
- > Eight of twelve school sites met or exceed their API targets.
- Without exception, NUSD achieved gains in API for all Newark significant subgroups, ranging from 3 to 35 points: Black or African American 3; Asian 18; Filipino 9; Hispanic or Latino 11; Students with disabilities 35; English Learners 18; Low SES 11.
- NUSD did not meet ELA or Math AYP targets for percentage of students proficient and advanced, but continues to make growth on both areas, growing from 44.6% to 53.6% proficient in English and from 50.9% to 56.5% proficient in Math between 2007 and 2011.
- > All elementary schools administered three district assessments aligned to key California State Standards in ELA and Mathematics, and two or three additional assessments based on site-specific focus areas, using the OARS online assessment system.
- ➤ The English Learner Advisory committee restructured the K-6 EL Program into three instructional blocks; Listening, Speaking, Word Analysis and Vocabulary; Reading Comprehension; and Writing. This likely was significant in the API gain of 10 points for the year.
- Educational Services implemented numerous ELA and Math interventions at sites in the district including READ 180, Board Math, Pacent, I Station and Strategic/Intensive Interventions.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

In considering the District Budget for the 2012-2013 year, the District Board and management used the following criteria:

### Revenue:

- Enrollment is projected at 6,494 for 2012/13 which is a decline of 66 pupils from 2011/12.
- Average Daily Attendance ("ADA") is projected at 6,265.52. This is equivalent to 96.48% attendance rate. Adjustments will be made following the annual ADA reporting period and will be submitted to the Board in the 1<sup>st</sup> Interim Budget report.
- The state allows declining enrollment districts to utilize the prior year ADA when developing the next year's budget. Newark is projecting a decline in enrollment and is utilizing the 2011/12 Period 2 ADA of 6,351.56 in developing the 2012/13 Proposed Budget.
- ➤ The Statutory COLA for 2012/13 is 3.243% with Revenue Limit Deficit of 22.272% base on the Governor's May Revision. The Base Revenue Limit per ADA without the Deficit is \$6,717.91.
- > Federal Categorical Program revenues are projected without COLA. The net decrease in Federal Categorical Program in 2012/13 is due to the elimination of carryover of unspent

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2012

- funds from prior year (i.e.: Title I and Special Education ARRA funding) and elimination of funding to Title II Part D-Enhancing Education through Technology.
- > Title I Part A-Basic Grants Low-Income and Neglected is projected with flat funding. There is a projection that Title I Part A will have a reduction due to increase in state-level reservations and the release of the 2010 Census (which is the factor in calculating districts' allocation). However, the amount of reduction is unknown.
- Medi-Cal Administrative Activities (MAA) revenue is conservatively budgeted.
- ➤ The majority of the State Categorical Program revenues are projected with 0% COLA. In addition, the flexibility provision of using funds for any educational purpose is extended through 2014/15 (previously 2012/13) by SB 70.
- > Funding for Lottery is budgeted at \$118.00 for unrestricted and \$17.50 fir Restricted (Proposition 20) per prior year annual attendance, as recommended by Alameda County Office of Education and School Services of California.
- ➤ Class Size Reduction revenue is budgeted at \$1,071 per pupil in grades K-3 with a 30% penalty due to the ratio of 27:1.
- > Mandated Cost Program revenues are not budgeted until the actual reimbursements are received.
- The net increase in Other State Revenues is due mainly to the revenue projection in AB3632 Special Education.
- > Special Education (Hughes Bill) Mandated Cost Claim Settlement is projected in the amount of \$83,062 in 2012/13. This amount is projected to be received through 2016/17.
- > State Special Education revenues, under Assembly Bill 602, are projected with the 0% COLA.
- ➤ Interest Income is projected at 0.35%, as per 2011/12 3<sup>rd</sup> Quarter interest report from Alameda County Office of Education.
- Miscellaneous local revenues are projected to be stable for 2012/13.
- > The District's miscellaneous donations will be budgeted upon the receipt of funds.
- > Carryover of any unspent funds from prior year 2011/12 for Federal, State and Local Programs will be fully budgeted following the close of the books this summer. The Board will receive the Unaudited Actual Report including carryover amounts at its meeting in September.
- ➤ The Board of Education approved Resolution No. 1774 at the February 3, 2009 Board Meeting for designating available fund balance from other funds to be available for transfer, if needed, in support of Fund 01 General Fund's ending fund balance and statutory reserves for economic uncertainty.
- > Inter-fund Transfers-In to the General Fund will be \$1,000,000, transferred from the Special Revenue (17) Fund.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2012

### **Expenditures:**

- > Step and column increases are fully budgeted for all eligible employees.
- ➤ There are no projections for salary or health benefits increases for California School Employees Association (CSEA) and Newark Management Association (NEWMA) bargaining units in 2011/12.
- The cost of 1% of General Fund salaries and benefits is \$427,710 (NTA \$328,934, CSEA \$67,344, NEWMA \$31,432).
- > Mandatory Employee Benefits:

Rate	Employee Benefit	Rate
8.25%	PERS and PERS Reduc	13.02%
6.20%	Medicare	1.45%
3.75%	State Unemployment Ins	1.25%
2.35%	Retiree Benefits	1.18%
	8.25% 6.20% 3.75%	8.25% PERS and PERS Reduc 6.20% Medicare 3.75% State Unemployment Ins

- > PERS rate is budgeted at an increase of 0.494% for the 2012/13 fiscal year.
- > State Unemployment Insurance rate is budgeted at a decrease of 0.51% for the 2012/13 fiscal year.
- > The District Workers Compensation rate is budgeted at a decrease of 0.57% for the 2012/1 fiscal year.
- ➤ Class Size Ratios were approved by the Board of Education as part of budget modifications/reductions on April 27, 2010.

Grade	Ratio	Grade	Ratio
K-3	27:1	7-8	31:1
4-6	31:1	9-12	31:1

> School per pupil allowance for supplies and miscellaneous site expenses:

Grade	From General	Fund   From Lottery Funding	g Total
K-6	\$28.00	\$14.00	\$42.00
7-8	\$32.50	\$16.00	\$48.50
9-12	\$37.15	\$18.00	\$55.15

- > The net decrease in Books and Supplies, and Services and Other Operating Expenses is due to carryover of unspent funds and one-time expenditures from prior year 2011/12.
- > The District utility expenditures are projected to increase by 3.5%.
- > Indirect Cost is budgeted at 6.96%.
- There is no projection for contribution to Deferred Maintenance. The Local Education Agency (LEA) contribution requirement flexibility is extended through 2014/15 (previously 2012/13) by SB 70.
- > There is no Inter-fund Transfer Out for fiscal year 2012/13.
- > The District is utilizing the flexibility provisions for Adult Education Revenue and Deferred Maintenance revenue allocations (Tier III flexible categorical programs

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2012

> The Board of Education understands its fiduciary responsibility to maintain fiscal solvency. The purpose of the plan is to obtain the existing conditions and the opportunities the district has to align its budget with the change in fiscal resources that are available.

### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, students, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need any additional financial information, contact the Chief Business Official, at Newark Unified School District, 5715 Musick Avenue, Newark, California, 94560, or e-mail at eneilsen@newarkunified.org.



# **STATEMENT OF NET ASSETS**

June 30, 2012

	Governmental <u>Activities</u>	
ASSETS		
Cash and investments (Note 2) Receivables Prepaid expenditures Stores inventory Non-depreciable capital assets (Note 4) Depreciable capital assets, net of accumulated	\$ 10,551,860 12,511,913 198,910 98,917 2,084,146	
depreciation (Note 4)	71,291,256	
Total assets	96,737,002	
LIABILITIES		
Accounts payable Deferred revenue Long-term liabilities (Notes 5 and 8):	4,238,552 395,119	
Due within one year Due after one year	4,004,510 <u>68,117,245</u>	
Total liabilities	76,755,426	
NET ASSETS		
Invested in capital assets, net of related debt Restricted (Note 6) Unrestricted	4,235,488 7,229,836 <u>8,516,252</u>	
Total net assets	<u>\$ 19,981,576</u>	

### STATEMENT OF ACTIVITIES

### For the Year Ended June 30, 2012

		Charges For	Program Revenues Operating Grants and	Capital Grants and	Net (Expense) Revenue and Changes in Net Assets Governmental
	<b>Expenses</b>	<u>Services</u>	<u>Contributions</u>	<u>Contributions</u>	<b>Activities</b>
Governmental activities (Note 4):					
Instruction	\$ 34,220,649	\$ 465,228	\$ 6,055,926	\$ -	\$ (27,699,495)
Instruction-related services: Supervision of instruction	2,599,178	5,219	890,814	_	(1,703,145)
Instructional library, media and	2,399,170	5,219	030,014	-	(1,703,143)
technology	465,655	442	257,711	_	(207,502)
School site administration	4,200,229	139,700	658,825	•	(3,401,704)
Pupil services:					
Home-to-school transportation	579,519		314,600	-	(264,919)
Food services	2,123,206	464,110	1,688,893	•	29,797
All other pupil services	2,250,718	3,851	725,127	-	(1,521,740)
General administration:	492,552				(492,552)
Data processing	2.648.541	63,603	471,865	_	(2,113,073)
All other general administration Plant services	6,369,956	21,733	30,656	_	(6,317,567)
Ancillary services	263,740	265	543	_	(262,932)
Community services	38,968	5	10	•	(38,953)
Other outgo	1,857,126	170,886	382,631	-	(1,303,609)
Interest on long-term liabilities	3,342,750	- 170,000	-	- 1	(3,342,750)
merest on long term habilities	0,012,100				
Total governmental activities	<u>\$ 61,452,787</u>	\$ 1,335,042	<u>\$ 11,477,601</u>	<u> </u>	(48,640,144)
	General revenues: Taxes and subven	tions:			
		general purposes			14,035,066
	Taxes levied for				5,234,089
	Taxes levied for	other specific purpose	S		1,537
		aid not restricted to sp	ecific purposes		28,237,016
	Interest and invest	ment earnings			53,732
	Miscellaneous				1,142,247
		Tota	Il general revenues		48,703,687
		Cha	nge in net assets		63,543
		Net	assets, July 1, 2011		19,918,033
		Net	assets, June 30, 2012	!	\$ 19,981,576

### **BALANCE SHEET**

### **GOVERNMENTAL FUNDS**

June 30, 2012

	General <u>Fund</u>	Bond Interest and Redemption <u>Fund</u>	All Non-Major <u>Funds</u>	Total Govern- mental <u>Funds</u>	
ASSETS					
Cash and investments: Cash in County Treasury Cash awaiting deposit Cash in revolving fund Cash on hand and in banks Local Agency Investment Fund	\$ 3,444,769 - 25,000 174,209 190,909	\$ 4,619,442 - - - -	\$ 1,382,055 202 - 44,755 553,919	\$ 9,446,266 202 25,000 218,964 744,828	
(LAIF) Receivables Prepaid expenditures Stores inventory Due from other funds	12,169,471 361 78,597 212,696	4,951 - - - -	336,646 - 20,320 110,685	12,511,068 361 98,917 323,381	
Total assets	<u>\$ 16,296,012</u>	<u>\$ 4,624,393</u>	<u>\$ 2,448,582</u>	<u>\$ 23,368,987</u>	
LIABILITIES AND FUND BALANCES					
Liabilities: Accounts payable Deferred revenue Due to other funds	\$ 3,208,987 395,119 50,685	\$ - - -	\$ 25,599 	\$ 3,234,586 395,119 323,381	
Total liabilities	<u>3,654,791</u>		298,295	3,953,086	
Fund balances: Nonspendable Restricted Assigned Unassigned	103,958 837,099 2,800,000 8,900,164	4,624,393 - 	20,320 2,129,967 - -	124,278 7,591,459 2,800,000 8,900,164	
Total fund balances	12,641,221	4,624,393	2,150,287	<u>19,415,901</u>	
Total liabilities and fund balances	<u>\$ 16,296,012</u>	<u>\$ 4,624,393</u>	<u>\$ 2,448,582</u>	<u>\$ 23,368,987</u>	

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET - TO THE STATEMENT OF NET ASSETS

June 30, 2012

Total fund balances - Governmental Funds	\$	19,415,901
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used for governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The cost of the assets is \$125,207,285 and the accumulated depreciation is \$51,831,883 (Note 4).		73,375,402
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at June 30, 2012 consisted of (Note 5):  General Obligation Bonds Bond premiums Accreted interest Other postemployment benefits (OPEB) (Note 8) Compensated absences  (56,050,2 (12,915,7 (12,915,7 (19,50,3) (532,1	(32) (96) (26)	
		(72,121,755)
In governmental funds, debt issue costs are recognized as expenditures in the period they are incurred. In the government-wide statements, debt issue costs are amortized over the life of the debt.		198,549
In governmental funds, interest on long-term debt is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period it is incurred.		(1,003,966)
Internal service funds are used to conduct certain activities for which cost are charged to other funds on a full cost-recovery basis. Net assets for the internal service fund are:	_	117,445
Total net assets - governmental activities	<u>\$</u>	19,981,576

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES

### **GOVERNMENTAL FUNDS**

# For the Year Ended June 30, 2012

	General <u>Fund</u>	Bond Interest and Redemption <u>Fund</u>	All Non-Major <u>Funds</u>	Total Govern- mental <u>Funds</u>
Revenues:				
Revenue limit sources:				
State apportionment	\$ 19,961,458	\$ -	\$ -	\$ 19,961,458
Local sources	14,035,067	<u>-</u>	<u> </u>	14,035,067
Total revenue limit	<u>33,996,525</u>	<u> </u>		<u>33,996,525</u>
Endowel courses	4 054 604		1 600 154	E 042 770
Federal sources	4,251,624	40.510	1,692,154 143.348	5,943,778 10,503,628
Other state sources	10,310,770	49,510		
Other local sources	4,597,323	5,195,396	<u>1,233,514</u>	11,026,233
Total revenues	53,156,242	<u>5,244,906</u>	3,069,016	61,470,164
Expenditures:				
Certificated salaries	26,436,361	2	128,872	26,565,233
Classified salaries	7,666,862	-	1,192,214	8,859,076
Employee benefits	7,777,065	_	594,727	8,371,792
Books and supplies	1,627,223		820,708	2,447,931
Contract services and operating	1,027,220		020,700	2,447,001
expenditures	5,386,656	_	372,502	5,759,158
Capital outlay	26,970	_	52, <del>4</del> 61	79,431
Other outgo	1,802,875	_	02, <del>1</del> 01	1,802,875
Debt service:	1,002,070			1,002,010
Principal retirement	_	2,217,609	_	2,217,609
Interest	-	2,850,029	_	<u>2,850,029</u>
interest		2,000,029		2,030,029
Total expenditures	50,724,012	5,067,638	3,161,484	<u>58,953,134</u>
Excess (deficiency) of revenues				
over (under) expenditures	2,432,230	177,268	(92,468)	2,517,030
over (under) experialitares	2,432,230	177,200	(32,400)	2,017,000
Other financing sources (uses):				
Operating transfers in	276,508	-	50,685	327,193
Operating transfers out	(50,685)	-	(276,508)	(327,193)
•				
Total other financing sources				
(uses)	225,823		(225,823)	
	0.050.050	477.000	(240, 204)	2 547 020
Change in fund balances	2,658,053	177,268	(318,291)	2,517,030
Fund balances, July 1, 2011	9,983,168	4,447,125	2,468,578	16,898,871
	m 40.044.004	m 4004000	e 0.450.007	£ 40 445 004
Fund balances, June 30, 2012	<u>\$ 12,641,221</u>	<u>\$ 4,624,393</u>	<u>\$ 2,150,287</u>	<u>\$ 19,415,901</u>

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS - TO THE STATEMENT OF ACTIVITIES

# For the Year Ended June 30, 2012

Net change in fund balances - Total Governmental Funds		\$	2,517,030
Amounts reported for governmental activities in the statement of activities are different because:			
Acquisition of capital assets is an expenditure in the governmental funds, but increases capital assets in the statement of net assets (Note 4).	\$ 172,004		
Depreciation of capital assets is an expense that is not recorded in the governmental funds (Note 4).	(3,873,926)		
Repayment of principal on long-term liabilities is an expenditure in the governmental funds, but decreases the long-term liabilities in the statement of net assets (Note 5).	2,217,609		
Accreted interest is an expense that is not reported in the governmental funds (Note 5).	(623,441)		
Internal service funds are used to conduct certain activities for which cost are charged to other funds on a full cost-recovery basis. Change in net assets for the internal service fund are:	(54,251)		
In governmental funds, bond premiums and debt issue costs are recognized as revenue and expenditures in the period they are incurred. In the government-wide statements, bond premiums and debt issue costs are amortized over the life of the debt (Note 5).	(6,241)		
In governmental funds, interest on long-term debt is recognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period that it is incurred.	183,128		
In the statement of activities, expenses related to compensated absences and net OPEB liabilities are measured by the amounts earned during the year. In the governmental funds, expenditures are measured by the amount of financial resources used (Notes 5 and 8).	 (468,369)		(2,453,487)
Change in net assets of governmental activities		<u>\$</u>	63,543

# STATEMENT OF FUND NET ASSETS - PROPRIETARY FUND

# **SELF-INSURANCE FUND**

June 30, 2012

# **ASSETS**

Cash and investments: Cash in County Treasury Cash on hand and in banks Receivables	\$ 109,307 7,293 845
Total assets	117,445
NET ASSETS	
Net assets - restricted	<u>\$ 117,445</u>

# STATEMENT OF REVENUES, EXPENSES AND CHANGE IN FUND NET ASSETS - PROPRIETARY FUND

# **SELF-INSURANCE FUND**

# For the Year Ended June 30, 2012

Operating revenues: Self-insurance premiums Other local revenue	\$ 1,090,889 1 <u>5</u>
Total operating revenues	1,090,904
Operating expenses: Contract services	<u> 1,145,155</u>
Operating loss	(54,251)
Net assets, July 1, 2011	<u>171,696</u>
Net assets, June 30, 2012	<u>\$ 117,445</u>

# STATEMENT OF CASH FLOWS - PROPRIETARY FUND

# **SELF-INSURANCE FUND**

# For the Year Ended June 30, 2012

Cash flows from operating activities: Cash received from self-insurance premiums Cash received from other revenue Cash paid to suppliers	\$ 1,177,445 15 (1,180,167)
Net cash used in operating activities	(2,707)
Cash and investments, July 1, 2011	119,307
Cash and investments, June 30, 2012	<u>\$ 116,600</u>
Reconciliation of change in net assets to net cash used in operating activities:  Operating loss  Adjustments to reconcile change in net assets to net cash used in operating activities:	\$ (54,25 <u>1</u> )
Increase in receivables Decrease in due from other funds Decrease in accounts payable Decrease in due to other funds	(471) 87,027 (12) (35,000)
Total adjustments	<u>51,544</u>
Net cash used in operating activities	<u>\$ (2,707)</u>

# NEWARK UNIFIED SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET ASSETS

# **AGENCY FUNDS**

June 30, 2012

	Student Body <u>Funds</u>
ASSETS	
Cash on hand and in banks (Note 2)	<u>\$ 209,356</u>
LIABILITIES	
Due to student groups	<u>\$ 209,356</u>

### NOTES TO BASIC FINANCIAL STATEMENTS

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Newark Unified School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The following is a summary of the more significant policies:

## Reporting Entity

The Governing Board is the level of government which has governance responsibilities over all activities related to public school education in the District. The Board is not included in any other governmental "reporting entity" as defined by the Governmental Accounting Standards Board since Board members have decision-making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

The District and Newark Unified School District School Building Corporations 1 and 2 (the "Corporations") have a financial and operational relationship which meet the reporting entity definition criteria of the Codification of Governmental Accounting and Financial Reporting Standards, Section 2100, for inclusion of the Corporations as component units of the District. Therefore, the financial activities of the Corporations have been included as a blended component unit in the basic financial statements of the District.

The following are those aspects of the relationship between the District and the Corporation which satisfy *Codification of Governmental Accounting and Financial Reporting Standards*, Section 2100 criteria:

## A - Manifestations of Oversight

- 1. The Corporations' Governing Board are essentially the same as the District's Governing Board.
- 2. The Corporation has no employees. The District's Superintendent and Chief Business Official function as agents of the Corporations. Neither individual received additional compensation for work performed in this capacity.
- 3. The District exercises significant influence over operations of the Corporations as it is anticipated that the District will be the sole lessee of all facilities owned by the Corporations.

# NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Reporting Entity (Continued)

### B - Accounting for Fiscal Matters

- 1. All major financing arrangements, contracts, and other transactions of the Corporations must have the consent of the District.
- 2. Any deficits incurred by the Corporations will be reflected in the lease payments of the District. Any surpluses of the Corporations revert to the District at the end of the lease period.
- 3. It is anticipated that the District's lease payments will be the sole revenue source of the Corporations.
- 4. The District has assumed a "moral obligation," and potentially a legal obligation, for any debt incurred by the Corporations.

### C - Scope of Public Service and Financial Presentation

- 1. The Corporations were created for the sole purpose of financially assisting the District.
- 2. The Corporations are a nonprofit, public benefit corporation incorporated under the laws of the State of California and recorded by the Secretary of State. The Corporations were formed to provide financing assistance to the District for construction and acquisition of major capital facilities. Upon completion the District intends to occupy all Corporations facilities. During the 2005-06, the title to the property leased to Corporations reverted to the District for no additional consideration upon the defeasance of the Certificates of Participation.
- 3. The Corporation's have had no financial activity and separate financial statements are not prepared for the Corporations.

### Basis of Presentation - Financial Statements

The basic financial statements include a Management's Discussion and Analysis (MD & A) section providing an analysis of the District's overall financial position and results of operations, financial statements prepared using full accrual accounting for all of the District's activities, including infrastructure, and a focus on the major funds.

# Basis of Presentation - Government-Wide Financial Statements

The Statement of Net Assets and the Statement of Activities displays information about the reporting government as a whole. Fiduciary funds are not included in the government-wide financial statements. Fiduciary funds are reported only in the Statement of Fiduciary Net Assets at the fund financial statement level.

# NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Basis of Presentation - Government-Wide Financial Statements (Continued)

The Statement of Net Assets and the Statement of Activities are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of Governmental Accounting Standards Board Codification Section (GASB Cod. Sec.) N50.118-.121.

*Program revenues*: Program revenues included in the Statement of Activities derive directly from the program itself or from parties outside the District's taxpayers or citizenry, as a whole; program revenues reduce the cost of the function to be financed from the District's general revenues.

Allocation of indirect expenses: The District reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. Depreciation expense is specifically identified by function and is included in the direct expense of each function. Interest on general long-term liabilities is considered an indirect expense and is reported separately on the Statement of Activities.

### Basis of Presentation - Fund Accounting

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The District's accounts are organized into three broad categories which, in aggregate, include six fund types as follows:

### A - Governmental Fund Types

### 1. General Fund:

The General Fund is the general operating fund of the District and accounts for all revenues and expenditures of the District not encompassed within other funds. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund. The Speical Reserve for Other Than Capital Outlay Fund has been combined with the General Fund for financial reporting purposes.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation - Fund Accounting (Continued)

### A - Governmental Fund Types (Continued)

## 2. Special Revenue Funds:

The Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. This classification includes the Adult Education, Child Development, Cafeteria, and Deferred Maintenance.

### 3. Capital Projects Funds:

The Capital Projects Funds are used to account for resources used for the acquisition or construction of capital facilities by the District. This classification includes the Building, Capital Facilities, and Special Reserve for Capital Outlay Projects Funds.

### 4. Debt Service Funds:

The Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs. This classification includes the Bond Interest and Redemption Fund.

All records relating to the Bond Interest and Redemption Fund are maintained by the Alameda County Auditor-Controller. The revenue for this fund is raised by school district taxes which are levied, collected, and administered by County officials. The Education Code stipulates that the tax rate levied shall be sufficient to provide monies for the payment of principal and interest as they become due on outstanding school district bonds.

### B - Proprietary Fund

### Self-Insurance Fund:

The Self-Insurance Fund is used to account for revenues and other financial transactions for the post-employment benefits.

### C - Fiduciary Funds

### Agency Funds - Student Body Funds:

Student Body Funds are used to account for revenues and expenditures of the various student body organizations. All cash activity, assets and liabilities of the various student bodies of the District are accounted for in Student Body Funds.

## **NOTES TO BASIC FINANCIAL STATEMENTS**

(Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the basic financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

### Accrual

Both governmental activities in the government-wide financial statements and the proprietary and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

### **Modified Accrual**

The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term liabilities, if any, is recognized when due.

### **Budgets and Budgetary Accounting**

By state law, the Board of Education must adopt a final budget by July 1. A public hearing is conducted to receive comments prior to adoption. The Board of Education complied with these requirements.

### Stores Inventory

Inventories in the General and Cafeteria Funds are valued at average cost. Inventory recorded in the General and Cafeteria Funds consists mainly of school supplies and consumable supplies. Inventories are recorded as an expenditure at the time the individual inventory items are transferred from the warehouse to schools and offices.

### Cafeteria Food Purchases

Cafeteria purchases include food purchased through the State of California Office of Surplus Property, for which the District is required to pay only a handling charge. The state does not require the Cafeteria Fund to record the fair market value of these commodities. The expenditures for these items would have been greater had the District paid fair market value for the government surplus food commodities.

# NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Capital Assets**

Capital assets purchased or acquired, with an original cost of \$10,000 or more, are recorded at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlay that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Capital assets are depreciated using the straight-line method over 5 - 30 years depending on asset types.

### **Compensated Absences**

Compensated absences totaling \$532,127 are recorded as a long-term liability of the District. The liability is for the earned but unused benefits.

### **Accumulated Sick Leave**

Sick leave benefits are not recognized as liabilities of the District. The District's policy is to record sick leave as an operating expenditure or expense in the period taken since such benefits do not vest nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits for certain STRS and CalPERS employees, when the employee retires.

### Deferred Revenue

Revenue from federal, state, and local special projects and programs is recognized when qualified expenditures have been incurred. Funds received but not earned are recorded as deferred revenue until earned.

### **Restricted Net Assets**

Restrictions of the ending net assets indicate the portions of net assets not appropriable for expenditure or amounts legally segregated for a specific future use. The restriction for unspent categorical program revenues and state programs represent programs where the revenue received is restricted for expenditures only in that particular program. The restriction for special revenues represents the portion of net assets restricted for special purposes. The restriction for debt service repayments represents the portion of net assets which the District plans to expend on debt repayment in the ensuing year. The restriction for capital projects represents the portion of net assets restricted for capital projects. The restriction for self-insurance represents the portion of assets restricted for the payment of postemployment benefits. It's the Districts policy to use restricted net assets first when allowable expenditures are incurred.

# NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Fund Balance Classifications**

Governmental Accounting Standards Board Codification Sections 1300 and 1800, Fund Balance Reporting and Governmental Fund Type Definitions (GASB Cod. Sec. 1300 and 1800) implements a five-tier fund balance classification hierarchy that depicts the extent to which a government is bound by spending constraints imposed on the use of its resources. The five classifications, discussed in more detail below, are nonspendable, restricted, committed, assigned and unassigned.

### A - Nonspendable Fund Balance:

The nonspendable fund balance classification reflects amounts that are not in spendable form, such as revolving fund cash, prepaid expenditures and stores inventory.

### B - Restricted Fund Balance:

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation. These are the same restrictions used to determine restricted fund balances as reported in the government-wide fund statements.

### C - Committed Fund Balance:

The committed fund balance classification reflects amounts subject to internal constraints self-imposed by formal action of the Board of Education. The constraints giving rise to committed fund balance must be imposed no later than the end of the reporting period. The actual amounts may be determined subsequent to that date but prior to the issuance of the financial statements. Formal action by the Board of Education is required to remove any commitment from any fund balance. At June 30, 2012, the District had no committed fund balances.

### D - Assigned Fund Balance:

The assigned fund balance classification reflects amounts that the District's Board of Education has approved to be used for specific purposes, based on the District's intent related to those specific purposes. The Board of Education can designate personnel with the authority to assign fund balances, however, as of June 30, 2012, no such designation has occurred.

### E - Unassigned Fund Balance:

In the General Fund only, the unassigned fund balance classification reflects the residual balance that has not been assigned to other funds and that is not restricted, committed, or assigned to specific purposes.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Fund Balance Classifications (Continued)

## E - Unassigned Fund Balance: (Continued)

In any fund other than the General Fund, a positive unassigned fund balance is never reported because amounts in any other fund are assumed to have been assigned, at least, to the purpose of that fund. However, deficits in any fund, including the General Fund that cannot be eliminated by reducing or eliminating amounts assigned to other purposes are reported as negative unassigned fund balance.

### Fund Balance Policy

The District has an expenditure policy relating to fund balances. For purposes of fund balance classifications, expenditures are to be spent from restricted fund balances first, followed in order by committed fund balances (if any), assigned fund balances and lastly unassigned fund balances.

While GASB Cod. Sec. 1300 and 1800 do not require districts to establish a minimum fund balance policy or a stabilization arrangement, GASB Cod. Sec. 1300 and 1800 do require the disclosure of a minimum fund balance policy and stabilization arrangements, if they have been adopted by the Board of Education. At June 30, 2012, the District has not established a minimum fund balance policy nor has it established a stabilization arrangement.

### **Property Taxes**

Secured property taxes are attached as an enforceable lien on property as of March 1. Taxes are due in two installments on or before December 10 and April 10. Unsecured property taxes are due in one installment on or before August 31. The County of Alameda bills and collects taxes for the District. Tax revenues are recognized by the District when received.

### **Encumbrances**

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. All encumbrances are liquidated as of June 30.

### Eliminations and Reclassifications

In the process of aggregating data for the Statement of Net Assets and the Statement of Activities, some amounts reported as interfund activity and balances in the funds were eliminated or reclassified. Interfund receivables and payables were eliminated to minimize the "grossing up" effect on assets and liabilities within the governmental activities column.

# NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Estimates**

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results may differ from those estimates.

### 2. CASH AND INVESTMENTS

Cash and investments at June 30, 2012 are reported at fair value and consisted of the following:

	Gov			
	Governmental Funds	Proprietary <u>Fund</u>	<u>Total</u>	Fiduciary <u>Activities</u>
Pooled Funds: Cash in County Treasury Local Agency Investment	\$ 9,446,266	\$ 109,307	\$ 9,555,573	\$ -
Fund	744,828		744,828	-
Total pooled funds	10,191,094	109,307	10,300,401	<del></del>
Deposits: Cash on hand and in banks Cash awaiting deposit Cash in revolving fund	218,964 202 25,000	7,293 - -	226,257 202 25,000	209,356 - 
Total deposits	244,166	7,293	251,459	209,356
Total cash and cash equivalents	<u>\$ 10,435,260</u>	<u>\$ 116,600</u>	<u>\$ 10,551,860</u>	<u>\$ 209,356</u>

### **Pooled Funds**

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the Alameda County Treasury. The County pools these funds with those of school districts in the County and invests the cash. These pooled funds are carried at cost which approximates fair value. Interest earned is deposited monthly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

Because the District's deposits are maintained in a recognized pooled investment fund under the care of a third party and the District's share of the pooled investment fund does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments or related custodial credit risk classifications is required.

### **NOTES TO BASIC FINANCIAL STATEMENTS**

(Continued)

### 2. CASH AND INVESTMENTS (Continued)

### Pooled Funds (Continued)

In accordance with applicable state laws, the Alameda County Treasurer may invest in derivative securities. However, at June 30, 2012, the Alameda County Treasurer has represented that the Treasurer's pooled investment fund contained no derivatives or other investments with similar risk profiles.

### Local Agency Investment Fund

Newark Unified School District places certain funds with the State of California's Local Agency Investment Fund (LAIF). The District is a voluntary participant in LAIF, which is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California and the Pooled Money Investment Board. The State Treasurer's Office pools these funds with those of other governmental agencies in the state and invests the cash. The fair value of the District's investment in the pool is reported in the accompanying financial statements based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The monies held in the pooled investments funds are not subject to categorization by risk category. The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. Funds are accessible and transferable to the master account within twenty-four hours notice. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, and floating rate securities issued by federal agencies, government-sponsored enterprises and corporations. LAIF is administered by the State Treasurer. LAIF investments are audited annually by the Pooled Money Investment Board and the State Controller's Office. Copies of this audit may be obtained from the State Treasurer's Office: 915 Capitol Mall: Sacramento, California 95814. The Pooled Money Investment Board has established policies, goals, and objectives to make certain that their goal of safety, liquidity and yield are not jeopardized.

### Deposits - Custodial Credit Risk

The District limits custodial credit risk by ensuring uninsured balances are collateralized by the respective financial institution. Under Section 343 of the Dodd-Frank Wall Street Reform and Consumer Protection Act, interest-bearing cash balances held in banks are insured up to \$250,000 and non-interest bearing cash balances held in banks are fully insured by the Federal Deposit Insurance Corporation (FDIC) and are collateralized by the respective financial institution. At June 30, 2012, the carrying amount of the District's accounts were \$460,815, and the bank balances were \$457,585, all of which were fully insured.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 2. CASH AND INVESTMENTS (Continued)

### Interest Rate Risk

The District does not have a formal investment policy that limits cash and investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. At June 30, 2012, the District had no significant interest rate risk related to cash and investments held.

### Credit Risk

The District does not have a formal investment policy that limits its investment choices other than the limitations of state law.

### Concentration of Credit Risk

The District does not place limits on the amount it may invest in any one issuer. At June 30, 2012, the District had no concentration of credit risk.

### 3. INTERFUND TRANSACTIONS

### Interfund Activity

Transactions between funds of the District are recorded as interfund transfers. The unpaid balances at year end, as a result of such transactions, are shown as due to and due from other funds.

### **NOTES TO BASIC FINANCIAL STATEMENTS**

(Continued)

### 3. INTERFUND TRANSACTIONS (Continued)

### Interfund Receivables/Payables

Individual interfund receivable and payable balances at June 30, 2012 were as follows:

Fund		Interfund Receivables	Interfund <u>Payables</u>		
Major Funds: General	\$	212,696	\$	50,685	
Non-Major Funds: Adult Education Child Development Cafeteria Building Capital Facilities	_	50,685 - - 60,000		11,771 104,347 96,578 60,000	
Totals	<u>\$</u>	323,381	<u>\$</u>	323,381	

### **Interfund Transfers**

Interfund transfers consist of operating transfers from funds receiving revenue to funds through which the resources are to be expended.

Interfund transfers for the 2011-2012 fiscal year were as follows:

Transfer from the General Fund to the Child Develoment Fund for deficit spending.	\$	50,685
Transfer from the Cafeteria Fund to the General Fund for indirect costs.		96,578
Transfer from the Child Development Fund to the General Fund for indirect costs.		44,347
Transfer from the Special Reserve for Capital Projects Fund to the General Fund for reimbursement of costs.		128,812
ansfer from the Adult Education Fund to the General Fund for indirect costs.		6,771
	<u>\$</u>	327,193

### **NOTES TO BASIC FINANCIAL STATEMENTS**

(Continued)

### **CAPITAL ASSETS** 4.

A schedule of changes in capital assets for the year ended June 30, 2012 is shown below:

	Balance July 1, <u>2011</u>	<u>Additions</u>	<u>Deductions</u>	Balance June 30, <u>2012</u>			
Non-depreciable:							
Land	\$ 2,084,146	\$ -	\$ -	\$ 2,084,146			
Work-in-process	277,924	85,728	363,652	-			
Depreciable:	440 440 000	0.15.000		440 404 000			
Buildings and improvements	119,118,990	345,692	-	119,464,682			
Furniture and equipment	<u>3,554,221</u>	104,236	-	<u>3,658,457</u>			
Totals, at cost	125,035,281	535,656	363,652	125,207,285			
Less accumulated depreciation:							
Buildings and improvements	(45,021,693)	(3,574,698)	-	(48,596,391)			
Furniture and equipment	(2,936,264)	(299,228)		(3,235,492)			
Total accumulated depreciation	(47,957,957)	(3,873,926)		(51,831,883)			
Capital assets, net	<u>\$ 77,077,324</u>	<u>\$ (3,338,270)</u>	\$ 363,652	<u>\$ 73,375,402</u>			
Depreciation expense was charged to governmental activities as follows:							

Instruction	\$	2,345,568
Supervision of instruction	•	180,451
Library		32,328
Site administration		291,610
Home-to-school		40,235
Food services		147,407
All other pupil services		156,259
Ancillary services		18,312
Community services		2,704
All other general administration		183,880
Centralized data processing		34,195
Plant services	_	440,977
Total depreciation expense	<u>\$</u>	3,873,926

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 5. LONG-TERM LIABILITIES

### **General Obligation Bonds**

Series 2002:

In April 2002, the District issued Capital Appreciation Bonds, totaling \$31,501,495. Bond proceeds are being spent to construct, repair and expand local schools. The bonds bear interest at rates ranging from 3.0% to 5.84% and are scheduled to mature through February 2027 as follows:

Year Ended June 30,	<u>Principal</u>		Interest		<u>Total</u>
2013	\$ 1,203,584	\$	791,416	\$	1,995,000
2014	1,158,066		891,934		2,050,000
2015	1,118,173		991,827		2,110,000
2016	1,076,515		1,093,485		2,170,000
2017	1,118,131		1,331,869		2,450,000
2018-2022	4,991,035		8,363,965		13,355,000
2023-2027	 7,144,770		20,415,230	_	27,560,000
	\$ <u>17,810,274</u>	<u>\$</u>	33,879,726	<u>\$</u>	51,690,000

### Refunding Bond, Series 2005:

In February 2005, the District issued General Obligation Refunding Bonds, totaling \$40,155,000. Bond proceeds are being spent to refund a portion of the Series 2000 General Obligation Bonds, and to construct, repair and expand local schools. The bonds bear interest at rates ranging from 3.0% to 5.0% and are scheduled to mature through August 2025 as follows:

Year Ended June 30,	<u>Pri</u>	ncipal	Inter	<u>est</u>		<u>Total</u>
2013 2014 2015 2016	1, 1, 2,	720,000 920,000 140,000	1,56 1,49 1,41	8,101 4,976 6,476 7,951	\$	3,153,101 3,284,976 3,416,476 3,557,951
2017 2018-2022 2023-2026	14,	100,000 305,000 <u>520,000</u>	5,13	5,826 8,880 <u>1,315</u>		3,435,826 19,443,880 15,781,315
	<u>\$ 38,</u>	240,000	<u>\$ 13,83</u>	<u>3,525</u>	<u>\$</u>	52,073,525

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 5. LONG-TERM LIABILITIES (Continued)

### Schedule of Changes in Long-Term Liabilities

A schedule of changes in long-term liabilities for the year ended June 30, 2012 is shown below:

	Balance July 1, 2011	<u>Additions</u>	<u>Deductions</u>	Balance June 30, 2012	Amounts Due Within <u>One Year</u>
Governmental activities: General Obligation Bonds Bond premiums Accreted interest Net OPEB obligation (Note 8) Compensated absences	\$ 58,267,883 719,397 12,292,355 1,485,476 528,608	\$ - 1,825,831 1,214,979 3,519	\$ 2,217,609 46,165 1,202,390 750,129	\$ 56,050,274 673,232 12,915,796 1,950,326 532,127	\$ 2,738,584 46,165 791,417 - 428,344
	\$ 73,293,719	\$ 3,044,329	\$ 4,216,293	\$ 72,121,755	\$ 4,004,510

Payments on the General Obligation Bonds are made from the Bond Interest and Redemption Fund. Payments on the capitalized lease obligations are made from the General Fund. Payments on compensated absences and net OPEB liabilities are made from the fund for which the related employee worked.

### 6. NET ASSETS / FUND BALANCES

Restricted net assets consisted of the following at June 30, 2012:

	Governmental <u>Activities</u>		
Restricted for unspent categorical program			
revenues and state programs	\$	837,099	
Restricted for special revenues		1,001,555	
Restricted for debt service		4,624,393	
Restricted for capital projects		649,344	
Restricted for self-insurance		<u>117,445</u>	
Total restricted net assets	<u>\$</u>	7,229,836	

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 6. NET ASSETS / FUND BALANCES (Continued)

Fund balances, by category, at June 30, 2012 consisted of the following:

	General <u>Fund</u>	Bond Interest and Redemption <u>Fund</u>	All Non-Major <u>Funds</u>	<u>Total</u>
Nonspendable: Revolving cash fund Prepaid expenditures Stores inventory	\$ 25,000 361 	\$ - - -	\$ - - 20,320	\$ 25,000 361 98,917
Subtotal nonspend- able	103,958		20,320	124,278
Restricted: Unspent categorical revenues Adult education Child development Capital projects Food service operations Deferred maintenance Debt service Subtotal restricted	837,099 - - - - - - - 837,099	- - - - - - 4,624,393 4,624,393	31,225 561 1,148,732 914,437 35,012 	837,099 31,225 561 1,148,732 914,437 35,012 4,624,393 7,591,459
Assigned: Reserve for potential revenue limit reductions	2,800,000	-		2,800,000
Unassigned: Designated for economic uncertainty Undesignated	6,572,397 	<u>-</u>	-	6,572,397 2,327,767
Subtotal unassigned	<u>8,900,164</u>	-		8,900,164
Total fund balances	<u>\$ 12,641,221</u>	<u>\$ 4,624,393</u>	\$ 2,150,287	<u>\$ 19,415,901</u>

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 7. EMPLOYEE RETIREMENT SYSTEMS

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Certificated employees are members of the State Teachers' Retirement System (STRS), and classified employees are members of the California Public Employees' Retirement System (CalPERS).

### Plan Description and Provisions

California Public Employees' Retirement System (CalPERS)

### Plan Description

The District contributes to the School Employer Pool under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the Public Employees' Retirement Law. CalPERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office, 400 Q Street, Sacramento, California 95811.

### Funding Policy

Active plan members are required to contribute 7.0% of their salary and the District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The required employer contribution rate for fiscal year 2011-2012 was 10.923% of annual payroll. The contribution requirements of the plan members are established by state statute. The District's contributions to CalPERS for the fiscal years ending June 30, 2010, 2011 and 2012 were \$910,888 \$923,892 and \$855,629, respectively, and equal 100% of the required contributions for each year.

State Teachers' Retirement System (STRS)

### Plan Description

The District contributes to the State Teachers' Retirement System (STRS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by STRS. The plan provides retirement, disability and survivor benefits to beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the State Teachers' Retirement Law. STRS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the STRS annual financial report may be obtained from the STRS Executive Office, 100 Waterfront Place, West Sacramento, California 95605.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 7. EMPLOYEE RETIREMENT SYSTEMS (Continued)

Plan Description and Provisions (Continued)

State Teachers' Retirement System (STRS) (Continued)

**Funding Policy** 

Active plan members are required to contribute 8.0% of their salary. The required employer contribution rate for fiscal year 2011-2012 was 8.25% of annual payroll. The contribution requirements of the plan members are established by state statute. The District's contributions to STRS for the fiscal years ending June 30, 2010, 2011 and 2012 were \$2,452,621, \$2,242,845 and \$2,156,443, respectively, and equal 100% of the required contributions for each year.

### 8. OTHER POSTEMPLOYMENT BENEFITS

### Plan Description

In addition to the pension benefits described in Note 7, the District provides postemployment health care benefits, in accordance with District employment contracts, to all eligible employees who retire from the District. Retired employees are eligible to receive benefits:

### Certificated Employees

Certificated employees may retire and receive District-paid contributions towards healthcare upon attainment of age 55 and 15 years of service, but not later than age 60. The District pays \$850 per year towards health insurance premiums for a retiree until age 65, at which time benefits cease except for the CalPERS Health ("PEMHCA") statutory minimum.

### Classified Employees

Retirees are eligible to receive benefits:

- 1. Until age 70 if they were hired prior to January 1, 1997, and attaining age 55 with at least 15 years of service, or
- 2. Until age 67 if they were hired between January 1, 1977 and August 31, 2004, and retired no later than age 65 with at least 15 years of service, or
- 3. Until age 65 if they were hired on or after September 1, 2004, attaining age 60 with at least 15 years of service.
- 4. In addition, they must submit a letter of intent of retirement to the Human Resources Department 90 days prior to the retirement date.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

Plan Description (Continued)

Management/Confidential/Supervisory

Employees whose original appointment into a Management Group position was approved by the Board before July 1, 1992, may retire and receive District-paid contributions towards healthcare upon completion of 10 cumulative years of service in a Management Group position, resignation from the District for the reason of retirement, and attainment of eligibility to retire under the provisions of PERS or STRS. District-paid benefits are limited to the least expensive health benefit plan offered that year to full time current Management Group employees with the same level of coverage (e.g. single or family), and end at age 70 except for the PEMHCA statutory minimum contribution. Management employees hired into Classified or Certificated positions with the District prior to July 1, 1992, and promoted to management after that date, will be entitled to benefits according to the rules of their original bargaining unit. Management employees whose original date of hire with the District was on or after July 1, 1992 are not eligible to enroll in the District's plans by paying any required premiums.

### PEMHCA Statutory Minimum Contribution

The District's minimum contribution on behalf of all retirees covered by PEMHCA is based on PERS' "Unequal Contribution Method", equal 5 percent of the statutory minimum (\$105/month for 2010 and \$108/month for 2011) multiplied by the number of years the District has participated in PEMHCA. This amount is \$32.40/month for 2011. Any retiree participating in PEMHCA but not otherwise receiving a District retiree health contribution is entitled to receive lifetime District-paid statutory minimum contributions. The District also pays a 0.43 percent of premium administrative fee to PERS on behalf of all employees and retirees of the District covered under PEMHCA.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

### Plan Description (Continued)

The District's annual other postemployment benefit (OPEB) cost (expense) is calculated based in the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Cod. Sec. P50.108-.109. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation:

Annual required contribution	\$	1,237,338
Interest on net OPEB obligation		74,274
Adjustment to annual required contribution		(96,633)
Annual OPEB cost (expense)	ï	1,214,979
Contributions made		(750,129)
Increase in net OPEB obligation		464,850
Net OPEB obligation - beginning of year		1,485,476
Net OPEB obligation - end of year	<u>\$</u>	1,950,326

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended June 30, 2012 and preceding two years were as follows:

Fiscal Year Annual Ended OPEB Cost		of OF	ercentage f Annual PEB Cost entributed	Net OPEB Obligation		
June 30, 2010	\$ 1	,137,050	:	55.0%	\$ 1,054,807	
June 30, 2011	•	,221,461	-	64.7%	\$ 1,485,476	
June 30, 2012	\$ 1	,214,979		61.7%	\$ 1,950,326	

As of July 1, 2010, the most recent actuarial valuation date, the plan was unfunded. The actuarial accrued liability for benefits was \$10,822,746, and the actuarial value of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$10,822,746. The covered payroll (annual payroll of active employees covered by the Plan) was \$35,424,309, and the ratio of the UAAL to the covered payroll was 30.5 percent. The OPEB plan is currently operated as a pay-as-you-go plan.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

### Plan Description (Continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2010 actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 5.0 percent investment rate (net of administrative expenses), on the employer's own investments, and an annual healthcare cost trend rate of 8.0 percent initially, reduced by decrements to an ultimate rate of 5.0 percent after 4 years. Both rates included a 5.0 percent inflation assumption. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2012, was 26 years.

See required supplementary information following the notes to the basic financial statements.

### 9. JOINT POWERS AGREEMENT

The District is a member with other school districts in two joint powers agencies, Alameda County Schools Insurance Group (ACSIG) and Northern California ReLIEF (NorCal ReLIEF).

ACSIG arranges for and provides workers' compensation insurance for its members. NorCal ReLIEF provides property and liability and health programs for its member districts.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 9. **JOINT POWERS AGREEMENT** (Continued)

The following is a summary of the most current financial information available of ACSIG and NorCal ReLIEF for the years ended:

	June 30, 2012 <u>ACSIG</u>	June 30, 2011 NorCal <u>ReLIEF</u>
Total assets	\$ 34,358,137	\$ 60,461,646
Total liabilities	\$ 45,578,070	\$ 34,033,515
Total net assets	\$ (11,219,933)	\$ 26,428,131
Total revenues	\$ 132,350,942	\$ 37,118,988
Total expenses	\$ 128,604,274	\$ 36,392,464
Change in net assets	\$ 3,746,668	\$ 726,524

### 10. CONTINGENCIES

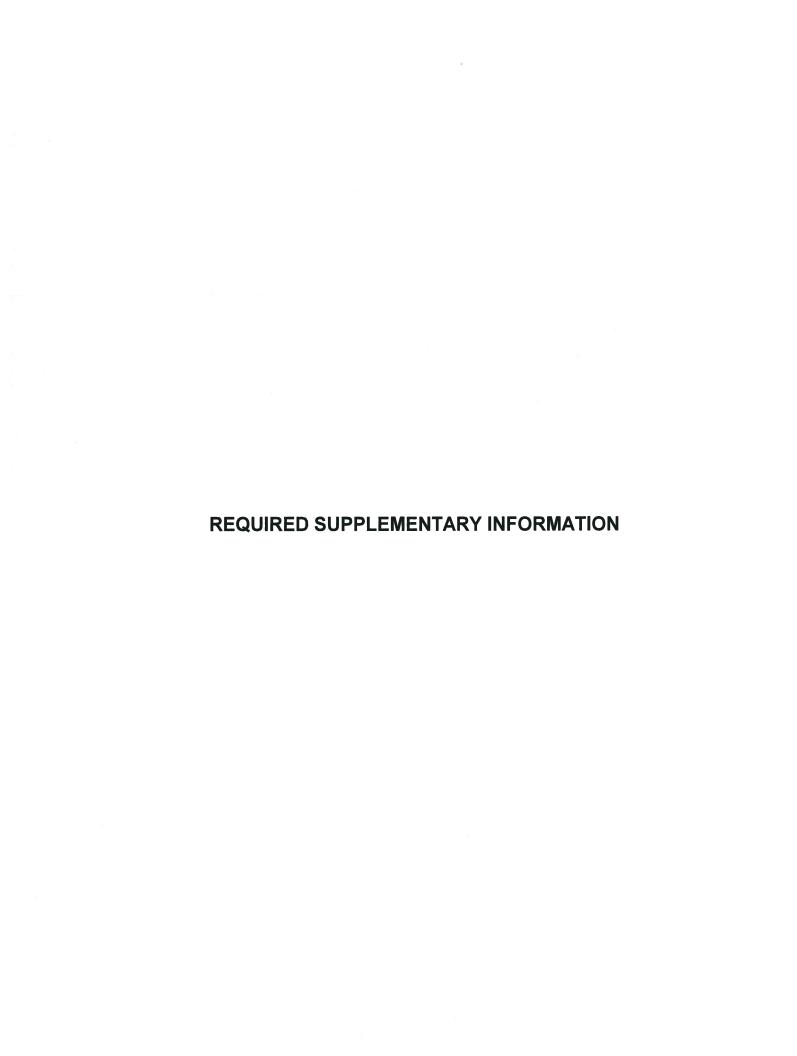
The District is subject to legal proceedings and claims which arise in the ordinary course of business. In the opinion of management, the amount of ultimate liability with respect to these actions will not materially affect the financial position or results of operations of the District.

The District has received federal and state funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could result in expenditure disallowances under terms of the grants, it is management's opinion that any required reimbursements of future revenue offsets subsequently determined will not have a material effect on the District's financial position or results of operations.

### 11. SUBSEQUENT EVENTS

### **General Obligation Bonds**

On July 31, 2012, the District issued \$15,000,000 of General Obligation Bonds. The General Obligation Bonds, Election of 2011, Series A have interest rates ranging from 3.375% to 5.000% and mature on August 1, 2032.



### **GENERAL FUND**

### **BUDGETARY COMPARISON SCHEDULE**

### For the Year Ended June 30, 2012

	Budget					/ariance		
		<u>Original</u>		<u>Final</u>		<u>Actual</u>	-	avorable favorable)
Revenues:								-
Revenue limit sources:								
State apportionment	\$	19,837,567	\$	19,577,760	\$	19,961,458	\$	383,698
Local sources	_	14,525,019	_	14,399,511	_	14,035,067		(364,444)
Total revenue limit		34,362,586	_	33,977,271	_	33,996,525		19,254
Federal sources		2,492,270		4,781,671		4,251,624		(530,047)
Other state sources		10,061,265		9,930,533		10,310,770		380,237
Other local sources	_	3,817,125	_	4,928,916	_	4,597,323		(331,593)
Total revenues	_	50,733,246		53,618,391		53,156,242		(462,149)
Expenditures:								
Certificated salaries		26,297,796		26,806,637		26,436,361		370,276
Classified salaries		7,934,563		8,029,959		7,666,862		363,097
Employee benefits		8,016,043		8,084,716		7,777,065		307,651
Books and supplies		1,038,301		2,442,624		1,627,223		815,401
Contract services and operating		.,,						•
expenditures		6,158,297		6,820,279		5,386,656		1,433,623
Capital outlay		-		28,700		26,970		1,730
Other outgo	_	1,131,257	_	1,628,462		1,802,875	_	(174,413)
Total expenditures	_	50,576,257	_	53,841,377	_	50,724,012		3,117,365
Excess (deficiency) of revenues								
over (under) expenditures		<u> 156,989</u>	_	(222,986)	_	2,432,230		2,655,216
Other financing sources (uses):								
Operating transfers in		149,890		278,863		276,508		(2,355)
Operating transfers out	_	(133,106)	_	(25,888)	_	(50,685)		<u>(24,797</u> )
Total other financing sources (uses)	_	16,784		<u> 252,975</u>	_	225,823		(27,152)
Change in fund balance		173,773		29,989		2,658,053		2,628,064
Fund balance, July 1, 2011		9,983,168	_	9,983,168		9,983,168		
Fund balance, June 30, 2012	\$	10,156,941	<u>\$</u>	10,013,157	\$	12,641,221	\$	2,628,064

### SCHEDULE OF OTHER POSTEMPLOYMENT BENEFITS (OPEB) FUNDING PROGRESS

### For the Year Ended June 30, 2012

				Schedule of Fu	Inding Progress			
Fiscal Year <u>Ended</u>	Actuarial Valuation <u>Date</u>	`	ctuarial /alue of Assets	Actuarial Accrued Liability (AAL)	Unfunded Actuarial Accrued Liability (UAAL)	Funded <u>Ratio</u>	Covered <u>Payroll</u>	UAAL as a Percentage of Covered <u>Payroll</u>
6/30/2010	July 1, 2008	\$	-	\$ 9,304,504	\$ 9,304,504	0%	\$ 40,672,406	22.9%
6/30/2011	July 1, 2010	\$	-	\$ 10,822,746	\$ 10,822,746	0%	\$ 37,351,523	29.0%
6/30/2012	July 1, 2010	\$		\$ 10,822,746	\$ 10,822,746	0%	\$ 35,424,309	30.5%

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

### 1. PURPOSE OF SCHEDULES

### A - Budgetary Comparison Schedule

The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The budgets are revised during the year by the Board of Education to provide for revised priorities. Expenditures cannot legally exceed appropriations by major object code. The originally adopted and final revised budgets for the General Fund are presented as Required Supplementary Information. The basis of budgeting is the same as GAAP.

### B - Schedule of Other Postemployment Benefits Funding Progress

The Schedule of Funding Progress presents multi-year trend information which compares, over time, the actuarially accrued liability for benefits with the actuarial value of accumulated plan assets.



## COMBINING BALANCE SHEET

## ALL NON-MAJOR FUNDS

### June 30, 2012

ial pital cts <u>Total</u>		130,788 \$ 1,382,055 - 202 - 44,755 1,017 553,919 163 336,646 - 20,320	131,968 \$ 2,448,582		\$ 25,599 272,696	298,295	- 131,96 <u>8</u> 2,129,96 <u>7</u>	131,968 2,150,287	131,968 \$ 2,448,582
Special Reserve for Capital Projects		\$ 130	\$ 131		₩		131	131	\$ 131
Capital Facilities <u>Fund</u>		\$ 458,465 - 6,775 - 572 - 572	\$ 525,812		8,386	8,386	517,426	517,426	\$ 525,812
Building <u>Fund</u>		\$ 6,427 \$	\$ 559,338		000'09	000'09	499,338	499,338	\$ 559,338
Deferred Maintenance <u>Fund</u>		\$ 34,970	\$ 35,012		·		35,012	35,012	\$ 35,012
Cafeteria <u>Fund</u>		\$ 730,415 20,597 275,662 20,320	\$ 1,046,994		\$ 15,659 96,57 <u>8</u>	112,237	20,320 914,437	934,757	\$ 1,046,994
Child Development <u>Fund</u>		\$ 15,035 202 17,383 - 21,603 - 50,685	\$ 104,908		\$ - 104,347	104,347	. 561	561	\$ 104,908
Adult Education <u>Fund</u>		\$ 5,955	\$ 44,550		\$ 1,554 11,771	13,325	31,225	31,225	\$ 44,550
	ASSETS	Cash in County Treasury Collections awaiting deposit Cash on hand and in bank LAIF Receivables Stores inventory Due from other funds	Total assets	LIABILITIES AND FUND BALANCES	Liabilities: Accounts payable Due to other funds	Total liabilities	Fund balances Nonspendable Restricted	Fund balances	Total liabilities and fund balances

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES

## ALL NON-MAJOR FUNDS

# For the Year Ended June 30, 2012

	Adult Education	Child Development	Cafeteria	Deferred Maintenance	Building	Capital Facilities	Special Reserve for Capital Projects	
Revenies	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Total
Tederal Sources Other state sources	\$ 42,639	' \$	\$ 1,649,515	, <del>69</del>	•	· •	' \$	\$ 1,692,154
Other local sources	58,272	095'059	506,190	146	1,523	16,011	812	143,348 1,233,514
Total revenues	100,911	650,560	2,299,053	146	1,523	16,011	812	3,069,016
Expenditures:								
Certificated salaries	72,298	56,574	ı	1	•	•	•	128,872
Classified salaries	50,423	356,458	785,333	•	•	•	•	1,192,214
Employee benefits	32,180	205,375	357,172	•	ı		•	594,727
Books and supplies Contract services and	16,573	920	803,215	•	•	1	1	820,708
operating expenditures	14 152	37 010	GG 227	1	1 677	908 808	156 000	272 603
Capital outlay		20'5	23,309		29,152	000,000	130,020	52,461
Total expenditures	185,626	656,337	2,035,356		30,829	96,508	156,828	3,161,484
(Deficiency) excess of revenues (under) over expenditures	(84,715)	(5,777)	263,697	146	(29,306)	(80,497)	(156,016)	(92,468)
Other financing sources (uses): Operating transfers in Operating transfers out	. (6,771)	50,685 (44,347)	. (96,578)				. (128,812)	50,685 (276,508)
Total other financing sources (uses)	(6,771)	6,338	(96,578)	'	-		(128,812)	(225,823)
Net change in fund balances	(91,486)	561	167,119	146	(29,306)	(80,497)	(284,828)	(318,291)
Fund balances, July 1, 2011	122,711		767,638	34,866	528,644	597,923	416,796	2,468,578
Fund balances, June 30, 2012	\$ 31,225	\$ 561	\$ 934,757	\$ 35,012	\$ 499,338	\$ 517,426	\$ 131,968	\$ 2,150,287

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

### **ALL AGENCY FUNDS**

### For the Year Ended June 30, 2012

		Balance July 1, <u>2011</u>	Additions		D€	eductions	_	Balance lune 30, <u>2012</u>
Student Body Funds								
Newark Memorial High School								
Assets: Cash on hand and in banks	<u>\$</u>	105,436	\$	485,731	<u>\$</u>	506,659	\$	84,508
Liabilities: Due to student groups	\$	105,436	<u>\$</u>	485,731	<u>\$</u>	506,659	<u>\$</u>	84,508
Bridgepoint High School								
Assets: Cash on hand and in banks	\$	2,011	\$	5,630	<u>\$</u>	5,589	\$	2,052
Liabilities: Due to student groups	<u>\$</u>	2,011	\$	5,630	<u>\$</u>	5,589	\$	2,052
Newark Junior High School								
Assets: Cash on hand and in banks	<u>\$</u>	35,521	<u>\$</u>	85,550	\$	78,429	<u>\$</u>	42,642
Liabilities: Due to student groups	\$	35,521	<u>\$</u>	85,550	<u>\$</u>	78,429	\$	42,642
Elementary Schools								
Assets: Cash on hand and in banks	<u>\$</u>	99,422	<u>\$</u>	315,611	<u>\$</u>	334,879	<u>\$</u>	80,154
Liabilities: Due to student groups	\$	99,422	<u>\$</u>	315,611	<u>\$</u>	334,879	<u>\$</u>	80,154
Total Student Body Funds								
Assets: Cash on hand and in banks	\$	242,390	\$	892,522	<u>\$</u>	925,556	<u>\$</u>	209,356
Liabilities: Due to student groups	<u>\$</u>	242,390	<u>\$</u>	892,522	<u>\$</u>	925,556	<u>\$</u>	209,356

### **ORGANIZATION**

June 30, 2012

Newark Unified School District, a political subdivision of the State of California, was established in 1964. The District operates eight elementary schools (grades K-6), one middle school (grades 7-8), one high school (grades 9-12), one independent study school, one continuation school and one adult education center. There were no changes to District boundaries for the current year.

### **GOVERNING BOARD**

<u>Name</u>	Office	Term Expires
Ray Rodriguez	President	2012
Jan Crocker	Vice President	2012
Janice Schaefer	Member	2012
Nancy Thomas	Member	2014
Charlie Mensinger	Member	2014

### **ADMINISTRATION**

Dr. Dave Marken, Ed.D. Superintendent

Elaine Neilsen Chief Business Official

Dr. Cecelia Greenberg-English, Ed.D.
Senior Director
Educational Services

Timothy Erwin Senior Director Human Resources

### SCHEDULE OF AVERAGE DAILY ATTENDANCE

### For the Year Ended June 30, 2012

	Second Period <u>Report</u>	Annual <u>Report</u>
Elementary: Kindergarten First through Third Fourth through Eighth Home and Hospital Special Education	504 1,433 2,277 2 135	513 1,428 2,268 3 153
Total Elementary	4,351	4,365
Secondary: Regular Classes Home and Hospital Special Education Continuation Education	1,857 1 54 90	1,845 53 88
Total Secondary	2,002	1,986
	6,353	6,351

### SCHEDULE OF INSTRUCTIONAL TIME

### For the Year Ended June 30, 2012

Grade Level	Statutory 1986-87 Minutes Require- <u>ment</u>	Reduced 1986-87 Minutes Require- <u>ment</u>	Statutory 1982-83 Actual <u>Minutes</u>	Reduced 1982-83 Actual <u>Minutes</u>	2011-12 Actual <u>Minutes</u>	Number of Days Traditional <u>Calendar</u>	<u>Status</u>
DISTRICT							
Kindergarten	36,000	35,000	31,500	30,625	42,000	175	In Compliance
Grade 1	50,400	49,000	41,780	40,619	54,093	175	In Compliance
Grade 2	50,400	49,000	41,780	40,619	54,093	175	In Compliance
Grade 3	50,400	49,000	41,780	40,619	54,093	175	In Compliance
Grade 4	54,000	52,500	54,000	52,500	54,093	175	In Compliance
Grade 5	54,000	52,500	54,000	52,500	54,093	175	In Compliance
Grade 6	54,000	52,500	54,000	52,500	54,093	175	In Compliance
Grade 7	54,000	52,500	54,000	52,500	54,070	175	In Compliance
Grade 8	54,000	52,500	54,000	52,500	54,070	175	In Compliance
Grade 9	64,800	63,000	64,800	63,000	69,076	175	In Compliance
Grade 10	64,800	63,000	64,800	63,000	69,076	175	In Compliance
Grade 11	64,800	63,000	64,800	63,000	69,076	175	In Compliance
Grade 12	64,800	63,000	64,800	63,000	69,076	175	In Compliance

### SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS

### For the Year Ended June 30, 2012

Federal Catalog <u>Number</u>	Federal Grantor/Pass-Through Grantor/Program or Cluster Title  nt of Education- Passed through California Department	Pass- Through Entity Identifying <u>Number</u>		Federal Expend- <u>itures</u>
of Education	nt or Education-1 asset through Camornia Department			
	Chariel Education Clusters			
84.027	Special Education Cluster: Special Ed IDEA: Basic and Local Assistance Entitlement, Part B, Sec 611 (Formerly 94-142)	13379	\$	1,001,387
84.027	Special Ed IDEA: Basic and Local Assistance Private School ISP	10115		22,585
84.027A	Special Ed IDEA: Mental Health Services	10113		22,303
	Part B, Sec 611	14468		99,719
84.027A	Special Ed IDEA: Preschool Local Entitlement,	12602		90.046
84.173	Part B, Sec 611 (Age 3-5) Special Ed: IDEA Preschool Grants, Part B,	13682		89,946
9-1.17-0	Section 619 (Age 3-5)	13430		53,640
84.173A	Special Ed: IDEA Preschool Staff Development,	10.10.1		
84.391	Part B, Sec 619 Special Ed IDEA: ARRA, Basic and Local	13431		362
04.591	Assistance Entitlement, Part B, Sec 611	15003		19,787
84.391	Special Ed IDEA: ARRA: Preschool Local			•
0.4.000	Entitlement, Part B, Sec 611 (Age 3-5)	15002		3,555
84.392	Special Ed: IDEA: ARRA, Preschool Grants, Part B, Section 619 (Age 3-5)	15000		5,730
	Part B, Section 619 (Age 3-5)	10000		0,700
	Subtotal Special Education Cluster		_	1,296,711
	Title I Cluster:			
84.010	NCLB: Title I, Part A, Basic Grants Low-Income	14329		814,316
84.010	and Neglected NCLB: Title I, Part A, Program Improvement LEA	14325		014,310
0 10	Corrective Action	14956		75,671
84.389	NCLB: ARRA, Title I, Part A, Basic Grants			
	Low-Income and Neglected	15005		40,202
	Subtotal Title I Cluster			930,189
84.318	NCLB: Title II, Part D, Enhancing Education			
	Through Technology	14334		533
84.330	Advanced Placement Testing	14831		5,202
84.367	NCLB: Title II, Part A, Improving Teacher Quality Local Grants	14341		228,866
84.365	NCLB: Title III, Limited English Proficiency	14346		193,887
84.002A	Adult Education: Adult Basic Education and ESL	14508		42,639
84.048	Vocational Programs: Voc and Applied Tech	4400 1		
	Secondary IIC, Sec 131 (Carl Perkins Act)	14894		35,131

(Continued)

### SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS

### (Continued) For the Year Ended June 30, 2012

Federal Catalog <u>Number</u>	Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Pass- Through Entity Identifying <u>Number</u>	Federal Expend- <u>itures</u>
U.S. Departmen of Education (	t of Education- Passed through California Department Continued)		
84.186 84.410	NCLB: Title IV, Part A, Safe and Drug Free Schools and Communities, Formula Grants Education Jobs Fund	14347 25152	\$ 883 1,306,703
	Total U.S. Department of Education		4,040,744
	t of Health and Human Services- Passed through partment of Education		
93.778 93.778	Medi-Cal Administrative Activities (MAA) DHCS: Medi-Cal Billing Options	10060 10013	233,011 <u>56,663</u>
	Total U.S. Department Health and Human Service	es	289,674
U.S. Department of Education	t of Agriculture- Passed through California Department		
10.555	Child Nutrition: School Programs (NSL Sec II)	13396	1,649,515
	Total Federal Programs		\$ 5,979,933

### RECONCILIATION OF UNAUDITED ACTUAL FINANCIAL REPORT WITH AUDITED FINANCIAL STATEMENTS

For the Year Ended June 30, 2012

There were no adjustments proposed to any funds of the District.

### SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS

### For the Year Ended June 30, 2012

### (UNAUDITED)

	(Budget) <u>2013</u>	<u>2012</u>	<u> 2011</u>	<u>2010</u>
General Fund		<del></del>	<del></del>	
Revenues and other financing sources	\$ 50,879,429	\$ 53,432,750	<u>\$ 57,088,419</u>	<u>\$ 54,804,520</u>
Expenditures Other uses and transfers out	53,903,882	50,724,012 50,685	51,925,724	55,957,867 <u>322,418</u>
Total outgo	53,903,882	50,774,697	51,925,724	56,280,285
Change in fund balance	<u>\$ (3,024,453)</u>	<u>\$ 2,658,053</u>	<u>\$ 5,162,695</u>	<u>\$ (1,475,765)</u>
Ending fund balance	<u>\$ 9,616,768</u>	<u>\$ 12,641,221</u>	\$ 9,983,168	<u>\$ 4,820,473</u>
Available reserves	\$ 5,878,348	<u>\$ 8,900,164</u>	<u>\$ 8,564,626</u>	<u>\$ 1,956,455</u>
Designated for economic uncertainties	\$ 5,677,684	<u>\$ 6,572,397</u>	<u>\$ 6,597,128</u>	<u>\$ 1,956,455</u>
Undesignated fund balance	<u>\$ 200,664</u>	<u>\$ 2,327,767</u>	<u>\$ 1,967,498</u>	<u>\$ - </u>
Available reserves as percentages of total outgo	10.9%	17.5%	16.5%	3.5%
All Funds				
Total long-term liabilities	<u>\$ 83,117,245</u>	<u>\$ 72,121,755</u>	<u>\$ 73,293,719</u>	<u>\$ 74,344,077</u>
Average daily attendance at P-2, excluding Adult School and ROP	6,226	6,353	6,414	6,599

The General Fund fund balance has increased by \$6,344,983 over the past three years. The District has incurred operating deficits in one of the past three years, and anticipates incurring an operating deficit during the 2012-2013 fiscal year. The fiscal year 2012-2013 budget projects an decrease of \$3,024,453. For a district this size, the state recommends available reserves of at least 3% of total General Fund expenditures, transfers out, and other uses. For the year ended June 30, 2012, the District has met this requirement.

Total long-term liabilities have decreased by \$2,222,322 over the past two years.

Average daily attendance has decreased by 246 over the past two years. The District anticipates a decrease of 127 ADA for the 2012-2013 fiscal year.

### NEWARK UNIFIED SCHOOL DISTRICT SCHEDULE OF CHARTER SCHOOLS

For the Year Ended June 30, 2012

Included in District
Financial Statements, or
Separate Report

### **Charter Schools Chartered by District**

There are currently no charter schools in the District.

### NOTES TO SUPPLEMENTARY INFORMATION

### 1. PURPOSE OF SCHEDULES

### A - Schedule of Average Daily Attendance

Average daily attendance is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

### B - Schedule of Instructional Time

The District has received incentive funding for increasing instructional time as provided by the Incentives for Longer Instructional Day. This schedule presents information on the amount of instructional time offered by the District, and whether the District complied with the provisions of Education Code Sections 46201 through 46206.

### C - Schedule of Expenditure of Federal Awards

OMB Circular A-133 requires a disclosure of the financial activities of all federally funded programs. This schedule was prepared to comply with A-133 requirements, and is presented on the modified accrual basis of accounting.

The following schedule provides a reconciliation between revenues reported on the Statement of Revenues, Expenditures and Change in Fund Balances and the related expenditures reported on the Schedule of Expenditure of Federal Awards. The reconciling amounts represent Federal funds that have been recorded as revenues that have not been expended by June 30, 2012.

Description	CFDA <u>Number</u>	<u>Amount</u>
Total Federal revenues, Statement of Revenues, Expenditures and Change in Fund Balances		\$ 5,943,778
Add: Medi-Cal Billing Funds spent from prior year awards	93.778	<u>36,155</u>
Total Schedule of Expenditure of Federal Awards		<u>\$ 5,979,933</u>

### NOTES TO SUPPLEMENTARY INFORMATION

(Continued)

### 1. PURPOSE OF SCHEDULES (Continued)

### D - Reconciliation of Unaudited Actual Financial Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the Unaudited Actual Financial Report to the audited financial statements.

### E - Schedule of Financial Trends and Analysis - Unaudited

This schedule provides information on the District's financial condition over the past three years and its anticipated condition for the 2012-2013 fiscal year, as required by the State Controller's Office. The information in this schedule has been derived from audited information.

### F - Schedule of Charter Schools

This schedule provides information for the California Department of Education to monitor financial reporting by Charter Schools.

### 2. EARLY RETIREMENT INCENTIVE PROGRAM

Education Code Section 14502 requires certain disclosure in the financial statements of districts which adopt Early Retirement Incentive Programs pursuant to Education Code Sections 22714 and 44929. For the fiscal year ended June 30, 2012, the District did not adopt this program.



### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

Audit Committee and Board of Education Newark Unified School District Newark, California

We have audited the compliance of Newark Unified School District with the types of compliance requirements described in the State of California's *Standards and Procedures for Audits of California K-12 Local Educational Agencies* (the "Audit Guide") to the state laws and regulations listed below for the year ended June 30, 2012. Compliance with the requirements of state laws and regulations is the responsibility of Newark Unified School District's management. Our responsibility is to express an opinion on Newark Unified School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the State of California's *Standards and Procedures for Audits of California K-12 Local Educational Agencies*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the state laws and regulations listed below occurred. An audit includes examining, on a test basis, evidence about Newark Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Newark Unified School District's compliance with those requirements.

	Audit Guide	Procedures
<u>Description</u>	<u>Procedures</u>	<u>Performed</u>
Attendance Reporting	6	Yes
Teacher Certification and Misassignments	3	Yes
Kindergarten Continuance	3	Yes
Independent Study	23	No, see below
Continuation Education	10	Yes
Instructional Time:		
School Districts	6	Yes
County Offices of Education	3	No, see below
Instructional Materials:		
General requirements	8	Yes
Ratio of Administrative Employees to Teachers	1	Yes
Classroom Teacher Salaries	, 1	Yes
Early Retirement Incentive Program	4	No, see below
Gann Limit Calculation	1	Yes
School Accountability Report Card	3	No, see below
Public Hearing Requirements - Receipt of Funds	1	Yes
Juvenile Court Schools	8	No, see below
Exclusion of Pupils - Pertussis Immunization	2	Yes
Class Size Reduction Program:		
General requirements	7	Yes
Option one classes	3	Yes
Option two classes	4	No, see below
Districts with only one school serving K-3	4	No, see below

<u>Description</u>	Audit Guide <u>Procedures</u>	Procedures <u>Performed</u>
After School Education and Safety Program:		
General requirements	4	Yes
After school	5	Yes
Before school	6	No, see below
Contemporaneous Records of Attendance, for charter schools	3	No, see below
Mode of Instruction, for charter schools	1	No, see below
Nonclassroom-Based Instruction/Independent Study,		
for charter schools	15	No, see below
Determination of Funding for Nonclassroom-Based		
Instruction, for charter schools	3	No, see below
Annual Instructional Minutes - Classroom-Based,		
for charter schools	4	No, see below

We did not perform any procedures related to Independent Study as the ADA was below the materiality threshold for testing requirements.

We did not perform any procedures related to Instructional Time for County Offices of Education because the District is not a County Office of Education.

We did not perform any procedures related to Early Retirement Incentive Program because the District did not offer this program in the current year.

The 2011-2012 School Accountability Report Cards specified by Education Code Section 33126 are not required to be completed, nor were they completed, prior to the completion of our audit procedures for the year ended June 30, 2012. Accordingly, we could not perform the portions of audit steps (a), (b) and (c) of Section 19837 of the 2011-2012 Audit Guide relating to the comparison of tested data from the 2011-2012 fiscal year to the 2011-2012 School Accountability Report Cards.

The District does not operate a Juvenile Court Schools Program; therefore, we did not perform any procedures related to the program.

We did not perform any procedures related to Class Size Reduction Program - Option Two classes and Districts with only one school serving K-3 because the District does not offer Option Two, and the district has more than one school serving K-3.

We did not perform any procedures related to After School Education and Safety Program-Before school because the District does not operate a Before School program.

The District does not have any Charter Schools; therefore, we did not perform any of the testing required by Article 4 of the Audit Guide.

In our opinion, Newark Unified School District complied, in all material respects, with the state laws and regulations referred to above for the year ended June 30, 2012. Further, based on our examination, for items not tested, nothing came to our attention to indicate the Newark Unified School District had not complied with the state laws and regulations.

This report is intended solely for the information of the Board of Education, management, the State Controller's Office, the California Department of Education and the California Department of Finance, and is not intended to be and should not be used by anyone other than these specified parties.

Crowe Horwath LLP

Crowe Horwath LLP

Sacramento, California December 13, 2012



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Audit Committee and Board of Education Newark Unified School District Newark, California

We have audited the financial statements of Newark Unified School District as of and for the year ended June 30, 2012, and have issued our report thereon dated December 13, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

Management of Newark Unified School District is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered Newark Unified School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Newark Unified School District's internal control over financial reporting. Accordingly, we do not express an opinion of the effectiveness of Newark Unified School District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain matters involving internal control that we have communicated to management as identified in the accompanying Schedule of Audit Findings and Questioned Costs as Finding 2012-01.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Newark Unified School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Newark Unified School District's response to the finding identified in our audit is included in the accompanying Schedule of Audit Findings and Questioned Costs. We did not audit the District's response and, accordingly, express no opinion on it.

This report is intended solely for the information of the Board of Education, management, the California Department of Education, the California State Controller's Office and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Crowe Horwarh LLP

Crowe Horwath LLP

Sacramento, California December 13, 2012



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Audit Committee and Board of Education Newark Unified School District Newark, California

### Compliance

We have audited Newark Unified School District's compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Newark Unified School District's major federal programs for the year ended June 30, 2012. Newark Unified School District's major federal programs are identified in the summary of auditors' results section of the accompanying Schedule of Audit Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Newark Unified School District's management. Our responsibility is to express an opinion on Newark Unified School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Newark Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Newark Unified School District's compliance with those requirements.

As described in Finding 2012-02 in the accompanying Schedule of Audit Findings and Questioned Costs, Newark Unified School District did not comply with requirements regarding Section 1512 quarterly reporting that is applicable to its Education Jobs Funds Act (SB 847). Compliance with such requirements is necessary, in our opinion, for Newark Unified School District to comply with requirements applicable to that program.

In our opinion, except for the noncompliance described in the preceding paragraph, Newark Unified School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2012.

### Internal Control Over Compliance

Management of Newark Unified School District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Newark Unified School District's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Newark Unified School District's internal control over compliance.

A deficiency in the District's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, as identified in the accompanying Schedule of Audit Findings and Questioned Costs as Finding 2012-02, we identified a deficiency in internal control over financial reporting that we consider to be a significant deficiency. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enought to merit attention by those charged with governance.

Newark Unified School District's response to the finding identified in our audit is included in the accompanying Schedule of Audit Findings and Questioned Costs. We did not audit the District's response and, accordingly, express no opinion on it.

This report is intended solely for the information of the Audit Committee, Board of Education, management, the California Department of Education, the California State Controller's Office and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Crowe Horwath LLP

Crowe Horwath LLP

Sacramento, California December 13, 2012



### SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS

Year Ended June 30, 2012

### **SECTION I - SUMMARY OF AUDITORS' RESULTS**

### FINANCIAL STATEMENTS

Type of auditors' report issued:		Unqua	Unqualified			
Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified not cons to be material weakness(es)?	sidered		_ Yes _ Yes		_ No	
Noncompliance material to financial statements noted?			_ Yes	X	_ No	
FEDERAL AWARDS						
Internal control over major programs:  Material weakness(es) identified?  Significant deficiency(ies) identified not cons  to be material weakness(es)?	idered		_ Yes _ Yes		_	
Type of auditors' report issued on compliance for major programs:	or	Qualifi	ed			
Any audit findings disclosed that are required to reported in accordance with Circular A-133, Section .510(a)?	be	X	_ Yes		_ No	
Identification of major programs:						
CFDA Number(s)	Name o	of Federa	l Prograi	m or Clu	ster	
84.410 10.555	Education Jobs Fund (SB 847) Child Nutrition: School Programs (NSL Sec II)					
Dollar threshold used to distinguish between Ty and Type B programs:	ре А	\$	300,00	0		
Auditee qualified as low-risk auditee?		<u> </u>	_ Yes		_ No	
STATE AWARDS						
Type of auditors' report issued on compliance for state programs:	or	Unqua	alified			

### SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued)

Year Ended June 30, 2012

### **SECTION II - FINANCIAL STATEMENT FINDINGS**

### 2012-01 DEFICIENCY - ASSOCIATED STUDENT BODY (30000)

### Criteria

Education Code Section 48930 and California Department of Education's ("Accounting Procedures for Student Organization Handbook") requires student body organizations to follow the regulations set by the Governing Board of the school district.

### Condition

Lincoln Elementary School:

- Sub-receipts are not issued to individuals during the initial collection of cash.
- Deposits of money to the main office are not properly supported by detail defining the number of items receipted and the unit price per item included in the receipt.

### **Bridgepoint Continuation High School:**

• Monthly financial statements are not prepared for each student organization

### **Effect**

ASB funds could potentially be misappropriated.

### Cause

Adequate internal control procedures surrounding ASB accounts have not been implemented and enforced.

### Fiscal Impact

Not determinable.

### Recommendation

The District should implement and enforce internal controls, including:

- Sub-receipt books or other supporting documentation should be used to record the initial receipt of cash.
- Cash deposited at the main office should be supported by detail defining the number of items receipted and the unit price per item included in the receipt.
- Monthly financial statements should be prepared for each student organization.

### Corrective Action Plan

The District has a student body procedures manual that is provided to all school sites. In addition to continuous student body training, the District has implemented an annual student body accounting workshop. The District will continue to conduct interim reviews to ensure compliance with requirements. Site administration is committed to, and will be accountable for implementing the necessary changes. District administration will monitor the process for resolution and corrective action implementation.

### SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued)

Year Ended June 30, 2012

### SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

2012-02 SIGNIFICANT DEFICIENCY - FEDERAL COMPLIANCE - REPORTING (50000) - CFDA 84.410 - EDUCATION JOBS FUNDS (SB 847)

### **Criteria**

Section 1512 of the Recovery Act requires reports on the use of Recovery Act funding be recipients no later than the 10th day after the end of each quarter (beginning the quarter ending September 30, 2009) and for the Federal agency providing those funds to make the reports publicly available no later than the 30th day after the end of that quarter.

### Condition

The District has not submitted its Section 1512 quarterly reports on the use of Recovery Act fund for the first, second and third quarters.

### **Effect**

The District is out of compliance with the Federal Circulars.

### Cause

Adequate internal control procedures have not been implemented and enforced to ensure the Section 1512 quarterly reports are prepared and submitted.

### **Fiscal Impact**

Not applicable.

### Recommendation

The District should prepare and submit the Section 1512 reports for the first, second and third as required by Federal Circulars.

### **Corrective Action Plan**

The District subsequently prepared and submitted the Section 1512 reports for the first, second, third and fourth quarters.

### SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued) Year Ended June 30, 2012

### SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

### STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

### STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

### Year Ended June 30, 2012

Finding/Recommendation	Current Status	District Explanation If Not Implemented
2011-01	Partially implemented.	See current year finding 2012-01.
At Lincoln Elementary School, fundraising approval forms are not consistently being used to approve revenue-producing activities.		
We recommend the District stress the importance of effective controls over student body accounts and that interim reviews are performed to ensure compliance with the requirement.		
2011-02	Implemented.	
At Milani Elementary School, a student was improperly counted as present for one day.		
The District should revise and resubmit the Second Period Report of Attendance removing the disallowed ADA.		